

File No. PDA-001-17-REZ

**To:** City of St. Louis Planning Commission

From: Don Roe, Director

**Subject:** Submittal of Resolution for Recommendation of Zoning District Map Amendment

(Rezoning by Petition) -- City Block 483.03 (1322-32 Dolman St.)

Date: December 30, 2016

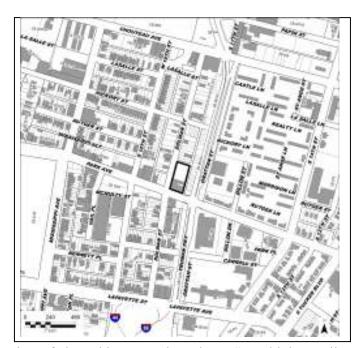
#### Summary

**Submittal:** Proposed amendment of the Zoning District Map by petition for Planning Commission review and recommendation.

**Site:** Approximately 0.8-acre site, consisting of a single parcel -- 1322-32 Dolman St. -- located at the northeast corner of Dolman St. and Park Ave. in the Peabody Darst Webbe neighborhood.

**Proposal:** Rezoning the subject parcel from the "C" Multiple-Family Dwelling District and "F" Neighborhood Commercial District to the "E" Multiple-Family Dwelling District.

Land Use: The site currently consists of a vacant, 4-story industrial building and a parking lot. The petitioner would like to convert the existing building into an apartment building with 48-50 units and provide 63 off-street parking spaces. The proposed residential development project exceeds the allowed



density in the "C" and "F" zoning districts. The rezoning of the subject parcel to the "E" Multiple-Family Dwelling District would allow for the proposed development project to be in compliance with the provisions of the Zoning Code.

**Petitioner:** Vinson One L.L.C., which owns the parcel.

**Support Letter:** Submitted by Alderman John Coatar (7th Ward).

#### **Recommended Action**

That the Planning Commission finds the petition for the proposed Zoning District Map amendment for one parcel located in City Block 483.03 -- 1322-32 Dolman St. -- to be in conformity with the City's Strategic Land Use

Plan and the Lafayette Square Neighborhood-Urban Plan, an adopted Neighborhood Plan, and **recommends approval** to the City's Board of Aldermen.

#### 1.0 Background

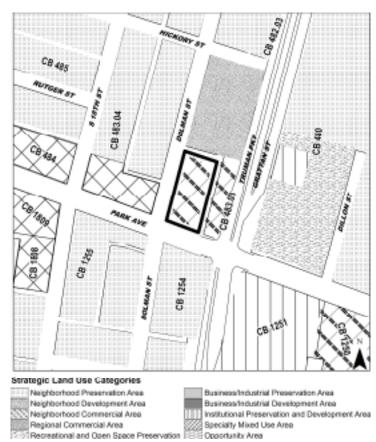
- The rezoning site consists of a single parcel -- 1322-32 Dolman St. -- that is approximately 0.8 acres in size. It is located at the northeast corner of Dolman St. and Park Ave. in the Peabody Darst Webbe neighborhood. It is also located in the Lafayette Square National Historic District and Lafayette Square Local Historic District.
- The rezoning site currently consists of a vacant, four-story industrial building and a surface parking lot. The building, known as the Bouras Mop Building, has been vacant for some time. The petitioner has proposed the conversion and renovation of the industrial building into an apartment building with an adjacent parking lot. The proposed residential development project exceeds the allowed density in the "C" and "F" zoning districts. The rezoning of the subject parcel to the "E" Multiple-Family Dwelling District would allow for the proposed development project to be in compliance with the provisions of the Zoning Code.
- As Exhibit "A" shows, the subject parcel is currently zoned "F" Neighborhood Commercial District along Park Ave. and "C" Multiple-Family Dwelling District at the rear of the parcel. The amendment proposes changing the zoning for the 1322-32 parcel from the "C" and "F" zoning districts to the "E" Multiple-Family Dwelling District. As Exhibit A" shows, most of the adjacent parcels have a variety of zoning districts.
- The proposed residential development project, to be built at a cost of approximately \$10 million, consists of 48-50 units -- including studio, one-bedroom and two-bedroom units -- as well as a 63-space parking lot. A rendering, site plan and elevations of the proposed project are included with the rezoning petition. (See Exhibit "B".)
- The petitioner is Vinson One L.L.C. The firm, which owns the parcel, has developed a number of recent residential development projects, including in the DeBaliviere Place and Soulard neighborhoods.
- The rezoning site is located along the eastern end of the Park Ave. business district, which includes a variety of commercial uses -- restaurants, shops, services and offices -- and residential uses. Further north along Dolman St., infill housing is being built at a steady clip along a once largely abandoned stretch of vacant lots. To the east -- across Truman Pkwy. -- is the Clinton-Peabody public housing complex. Photos of the rezoning site and adjacent properties are included in Exhibit "D".
- In its rezoning petition (see Exhibit "B"), the petitioner states as its Grounds for Petition: "Redevelopment"
- Mary Hart-Burton, the City's Zoning Administrator, cites in the attached letter (Exhibit "C") that: "Given that the proposed development provides for the adaptive reuse of an existing historic structure and provides additional market rate housing opportunities for the immediate and surrounding neighborhoods; that by rezoning subject property would bring it into conformity with the Zoning Section; and that good zoning practices work toward the elimination of improper zoning designations, there is a basis established that the "E" Multiple-Family Dwelling District zoning classification would be appropriate and would enhance the general welfare of the City." She further states that: "It is the recommendation of the Zoning Administrator that the subject parcel in City Block 483.03 (1322-32 Dolman Street) be rezoned to the "E" Multiple-Family Dwelling District."

Alderman John Coatar (7th Ward) supports the proposed rezoning. Ald. Coatar's support letter is included in Exhibit "B".

#### 2.0 Comments

PDA staff has reviewed the proposed amendment of the Zoning District Map for a single parcel located at 1322-32 Dolman St. and recommends approval of the rezoning to the "E" Multiple-Family Dwelling District. This recommendation is based on the reasons cited in the Zoning Administrator's letter and the proposed rezoning's conformity with the City's Strategic Land Use (SLUP) and the Lafayette Neighborhood-Urban adopted Plan, an Neighborhood Plan.

The Strategic Land Use Plan designates the rezoning site as a Neighborhood Commercial Area (NCA). This Strategic Land Use Category is defined as: "Areas where the development of new and the rehabilitation of existing commercial uses that primarily serve adjacent neighborhoods should be encouraged. These areas include traditional commercial streets at relatively major intersections and along significant roadways where commercial uses serve multiple neighborhoods or where the development of new commercial uses serving adjacent neighborhoods is intended. Mixed use buildings with commercial at grade and a mix of uses on upper floors are an



Copportunity Area

ideal type within these areas. These areas may include higher density mixed use residential and commercial and may initially include flexibility in design to allow ground floor uses to change over time e.g., ground floor space that can transition from residential to commercial use as the local demand for retail goods and services strengthens in the area."

The proposed rezoning would facilitate the redevelopment of the subject parcel into a 48- to 50-unit apartment building with related parking. Although the proposed development project doesn't include any commercial uses, the high-density apartment building will help to strengthen the Park Ave. business district by providing 48 to 50 new households to the area. The new residents' needs for goods and services will help to boost existing Park Ave. businesses. In addition, the above definition for a Neighborhood Commercial Area provides for "higher density mixed use residential and commercial", which indicates the value and importance of residential uses to a Neighborhood Commercial Area. More importantly, it should be noted that the staff of the Cultural Resources Office does not believe that the existing building can be altered for commercial uses on the ground floor due to the unusual configuration and location of its first floor windows, which are immediately adjacent to the sidewalk and are subject to the strict standards of the Lafayette Square Local Historic District ordinance. (See Photo #5 in Exhibit "D".) It's also important to note that the proposed "E" Multiple-Family Dwelling District allows both high-density residential uses and commercial uses. Thus, the proposed rezoning is in conformity with the City's Strategic Land Use Plan.

The rezoning site is located within the boundaries of the Lafayette Square Neighborhood-Urban Plan. This Neighborhood Plan was adopted as a Neighborhood Plan by the Planning Commission in December 5, 2001. The Neighborhood Plan's Proposed Land Use Map calls for Mixed Use (First Level Commercial and Upper Levels Residential, Office or Retail) along Park Ave. -- as well as the entire Park Ave. business district -- and Single Family at the rear of the parcel. Again, it's important to restate that the building doesn't lend itself to ground-floor commercial uses due to its unusual first floor windows and historic district regulations and that the proposed "E" Multiple-Family Dwelling District allows both high-density residential uses and commercial uses. Thus, the proposed rezoning is in conformity with the Lafayette Square Neighborhood-Urban Plan.

#### 2.1 Public Input

The Board of Aldermen's Housing, Urban Development and Zoning (HUDZ) Committee will conduct a public hearing as part of the legislative process.

#### 2.2 Previous Commission Action

At its December 5, 2001 meeting, the Planning Commission adopted the Lafayette Square Neighborhood-Urban Plan, a Neighborhood Plan.

#### 2.3 Requested Action

Section 26.92.010 of the City of St. Louis Revised Code requires that any amendment or change in the boundaries or regulations of the Zoning Code shall be initiated by motion of the Planning Commission or by the filing of a petition with the Zoning Administrator by the owner or owners of the property within the district.

City of St. Louis Ordinance #64687, Section 8, Sub-Paragraph 1 states that the Planning Commission shall be the official planning agency for the City. It shall also be the zoning commission for the City and perform all functions required by applicable state law to be performed by a municipal zoning commission.

City of St. Louis Ordinance #64687, Section 8, Sub-Paragraph 4 states that the Planning Commission shall recommend changes in the zoning ordinances and zoning district maps to the Board of Aldermen. No ordinance changing the zoning ordinances and zoning district maps shall be adopted over the negative recommendation of the Planning Commission, unless approved by a majority vote of all members of the Board of Aldermen.

### **Requested Recommendation**

That the Planning Commission finds the petition for the proposed Zoning District Map amendment for one parcel located in City Block 483.03 -- 1322-32 Dolman St. -- to be in conformity with the City's Strategic Land Use Plan and the Lafayette Square Neighborhood-Urban Plan, an adopted Neighborhood Plan, and **recommends approval** to the City's Board of Aldermen.

## NOW, THEREFORE, BE IT RESOLVED BY THE CITY OF ST. LOUIS PLANNING COMMISSION AS FOLLOWS:

1. The petition for the amendment of the Zoning District Map (to the "E" Multiple-Family Dwelling District) for one parcel (known as 1322-32 Dolman St.) located in City Block 483.03 is hereby found to be in conformity with the City's Strategic Land Use Plan and the Lafayette Square Neighborhood-Urban Plan, an adopted Neighborhood Plan.

- 2. The petition for the amendment of the Zoning District Map (to the "E" Multiple-Family Dwelling District) for one parcel (known as 1322-32 Dolman St.) located in City Block 483.03 is hereby recommended for approval.
- 3. The Director of the Planning and Urban Design Agency is hereby directed to notify the City's Board of Aldermen of this recommendation.

# EXHIBIT A DISTRICT MAP

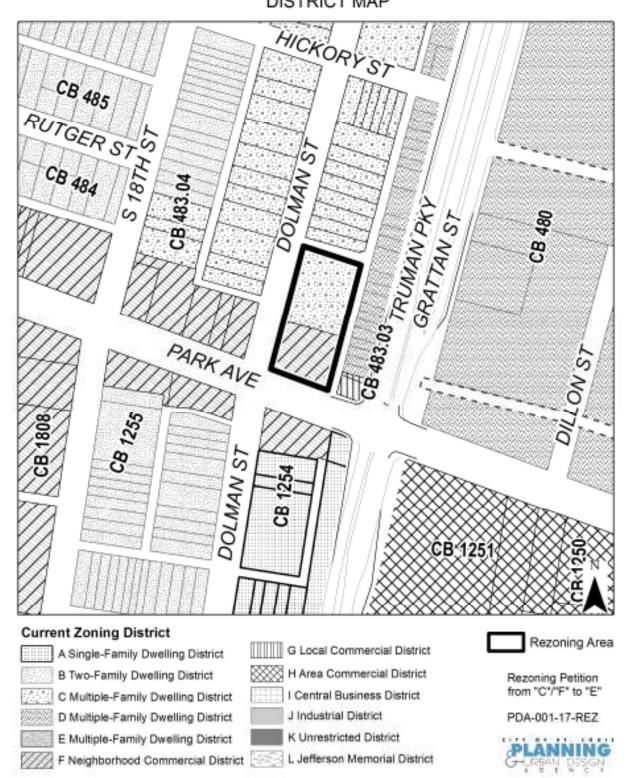




EXHIBIT B

Contact Name (If above is a		zation)	Lovie	, Mo.	63/4
Phone 818-851-4955	- 640°	(888) 213-7363	Email	VICEREVIV	ALSTIL COM
A complete Legal Descripti may also attach any plans, o this request). 566	on of Property t	o be Rezoned is <u>requ</u> vings or proposals wh	ired, use addit nich you feel n	ional sheets if n nay aid in the ev	ecessury (you valuation of
Address(es) including street /822 DOLM4	HARRING 1972 (1987) (1987)		o be Rezoned		
City Block No. 483	-E	Parcel No			
Requested Zone/FBD Chan	ge From	G/F	To	E	
	(list spe	zific asning district or FBD 2	(fisi	specific soning distr	ict or PBD Zone)
The following can be listed					
Present Use of Prop					
Intended Use of Pro	perty(s) 4)	PARTME	WS		
Grounds for Petition	REDEVELOP	MENT			
Are you the owner	of the property	described? YEB			
<ul> <li>If not, what is your</li> </ul>	legal interest in	the property?N/A_			
The owner(s)-of-rec Records is(are) kno		ioned property accord	ling to the City	y of St. Louis A	ssessor's
If you are <u>NOT</u> the owner(: Affidavit on Page 4, for each notarized.				perty and it M	
Signature(s) of Petit	ioner(s)		Date	Filed	

Received and deemed complete by Zoning on 12 /14 / 16
City of St. Louis, Office of the Zoning Administrator

ity of St. Louis, Office of the Zoning Administrator Room 400, City Hall, St. Louis, MO 63103

#### Legal Descriptions

A LOT IN BLOCK 480 E OF THE CITY OF ST. LOUIS, MISSOURI FRONTING 266 FEET 6 INCHES, MORE OR LESS, ON THE EAST LINE OF DOLMAN STREET, BY A DEPTH EASTWARDLY OF 128 FEET 1: 1/4 INCHES ALONG THE SOUTH LINE OF SAID PROPERTY TO AN ALLEY, HAVING A WIDTH THEREON OF 277 FEET 6: U4 INCHES, MORE OR LESS, BOUNDED ON THE SOUTH BY PARK AVENUE AND ON THE NORTH BY A LINE 37S FEET SOUTH OF THE SOUTH LINE OF HICKORY STREET MEASURED ALONG THE EAST LINE OF DOLMAN STREET.

#### CITY OF ST. LOUIS

### AFFIDAVIT

/We VICTOR ALSTON		awo	own the property(ies)	
	PRINT NAMI	E(S)		
commonly known a	N 1322 DOLMAN	STREET	in City Block	
	PRIN	T ADDRESS(ES)		
City Block Number	(s) 483-E	and Parcel Number(s)		
11	0~	-1:		
16.3			12/10/2016	
	SIGNATURE		DATE	

This affidavit must be signed by all individual property owners or legal representative. Signature(s) must be notarized.

> Notary Public Ahmod Reshad Farzen My Commission Expires on 08/25/2020

City of St. Louis, Office of the Zoning Administrator Room 400, City Hall, St. Louis, MO 63103

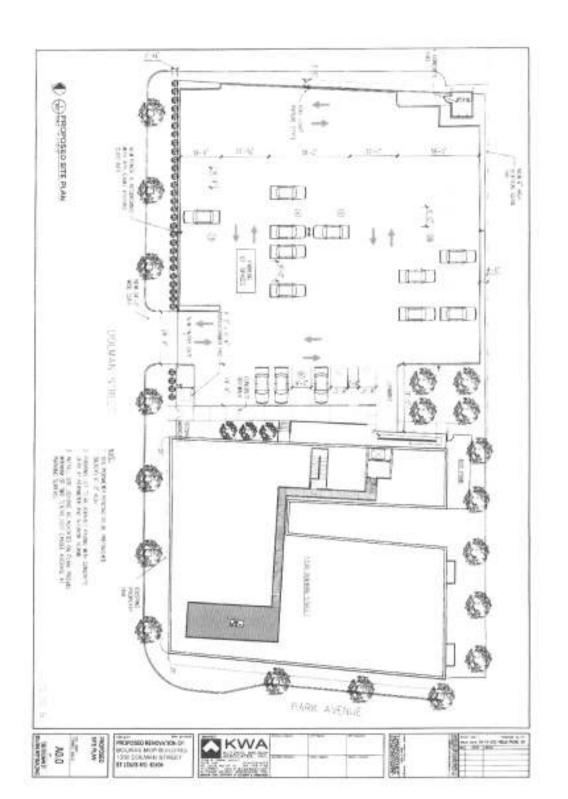
Revised: 8/19/13

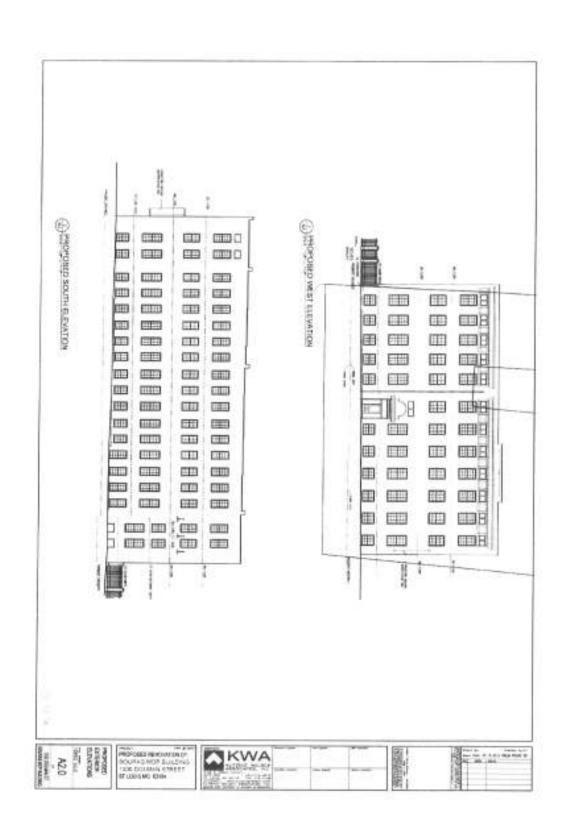
#### ATTACHMENT "B"

#### Current Photos













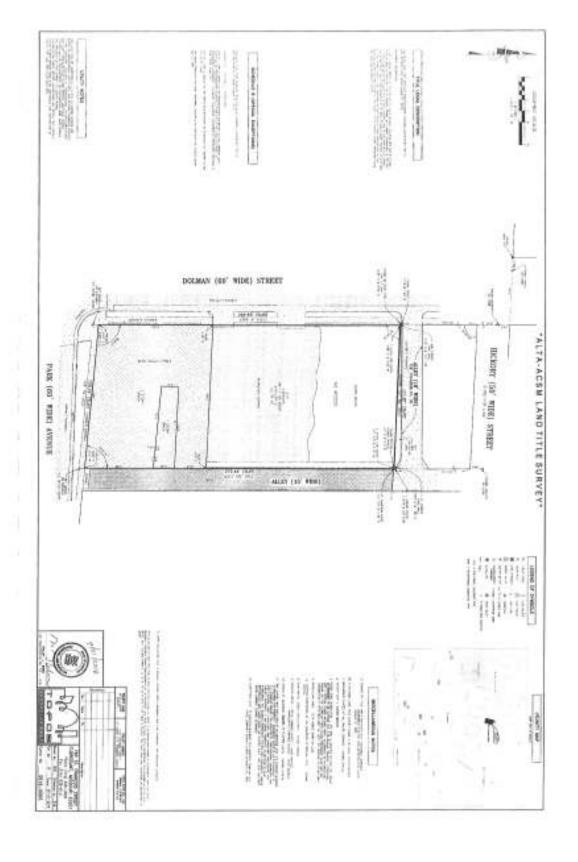
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PROPOSES PENCHADONOS SOURAS INCE SUSLANO NOO OCUMAN STATES! STLOUGING KINH

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John J. Contar Alderman, 7th Ward

#### BOARD OF ALDERMEN CITY OF SAINT LOUIS MISSOURI

COMMITTEES
Convention, Tourism, Arts & Humanities
Public Salety
Streets, Traffic & Refuse
Housing, Urban Development & Zoring

December 20, 2016

Mary Hart-Burton Zoning Administrator 1200 Market Street, Room 400 St. Louis, MO 63103

Re: 1322-32 Dolman

Dear Ms. Hart-Burton,

I'm writing in support of the rezoning 1322-32 Dolman by the Old Bouras Mop Factory. It is my understanding that they are seeking to rezone this location from C & F to E. I support their efforts

Thank you in advance for your assistance. If you have any questions, please feel free to contact me.

Sincerely,

John Coatar

Alderman, 7th Ward

JC/tj



#### Lafayette Square Restoration Committee Development Committee

2023 Lafayette Avenue

Saint Louis, Missouri 63104

October 14th 2016

Jan Cameron
Preservation Administer
Cultural Resource Office
St.Louis Planning and Urban Development Agency
1520 Maket Street
St. Louis, Mo 63103

Re: 1322-1332 Dolman Street, St. Louis Missouri, 63104 Joseph H. Klitzing, Architect and Planner, Presenter

The renovation of the Souras Mop Factory, 1330 Dolman Street was presented to the Lafayette Square Development Committee on Monday, October 10°, and approved, after requested revision were made and sent yesterday, October, 13°, 2016.

The committee feels that the window reallignment on the NW corner and the window replacement on the SW corner are an improvement and do not take away from the integrity of the original design. The Development Committee unanimously approved the exterior design.

Signage and finishes have yet to be addressed,

Significant invisites mave yet to be adulessed

Sincerely,

Suzanne Sessions

VP LSRC Development Committee



# City of St. Louis DEPARTMENT OF PUBLIC SAFETY

DEPARTMENT OF PUBLIC SAFETY DIVISION OF BUILDING AND INSPECTION FRANCIS G. SLAY MAYOR



FRANK OSWALD BUILDING COMMISSIONER

TO: City of St. Louis Planning Commission

FROM: Mary Hart Burton, Zoning Administrator

SUBJECT: Rezoning - Peabody Darst Webbe Neighborhood - City Block 483.03 (1322-

32 Dolman Street)

DATE: January 4, 2017

#### INITIATION:

Mr. Sid Chakraverty, representing the property owner, Vinson One LLC, of the above referenced parcel in city block 483.03, petitioned the Zoning Administrator as provided for in Chapter 26.92 of the 1994 Revised Code of the City of St. Louis, to change the Zoning District Map of the City in the Peabody Darst Webbe Neighborhood. Specifically, the petition focused on one parcel in city block 483.03, known as 1322-32 Dolman Street and zoned both, "C" Multiple-Family Dwelling District and "F" Neighborhood Commercial District. The subject parcel is located in the 7th Ward of the City of St. Louis.

#### PURPOSE:

The request is based on the Petitioner's desire to bring the zoning of this parcel of land into conformance with its intended future use. The parcel is the site of the former Bouras Mop Factory, which has been vacant for several years. The petitioner proposes to redevelop the existing structure into 48/50 residential units with 63 off-street parking spaces. The existing parcel is a dual zoned parcel, both "C" Multiple-Family Dwelling District and "F" Neighborhood Commercial District, with the "C" District guidelines prevailing. The current project as proposed does not meet the density requirements of the "C" Multiple-Family Dwelling District. The Petitioner requests to rezone the parcel to the "E" Multiple-Family Dwelling District only. This would allow for the proposal to be in compliance with the provisions of the Zoning Code.

Given that the proposed development provides for the adaptive reuse of an existing historic structure and provides additional market rate housing opportunities for the immediate and surrounding neighborhoods; that by rezoning subject property would bring it into conformity with the Zoning Section; and that good zoning practices work toward the elimination of improper zoning designations, there is a basis established that the "E" Multiple-Family Dwelling District zoning

classification would be appropriate and would enhance the general welfare of the City,
RECOMMENDATION:
It is the recommendation of the Zoning Administrator that the subject parcel in City Block 483.03 (1322-32 Dolman Street) be rezoned to the "E" Multiple-Family Dwelling District.

ee: Alderwoman John J. Coatar, 7th Ward Frank Oswald, Building Commissioner

Building Safety is NO Accident

### Exhibit "D"

# Photos of Rezoning Site in City Block 483.03



1) Rezoning site Industrial building & parking lot (Looking northeastward)



2) Rezoning site Industrial building & parking lot (Looking southeastward)



3) Rezoning site Industrial building & parking lot (Looking westward)



4) Rezoning site Industrial building (Looking southwestward)

### Exhibit "D"

# Photos of Rezoning Site in City Block 483.03



5) Rezoning site Industrial building (Looking northward)

6) Adjacent properties 2 townhomes, 1232-34 Dolman St. (Looking eastward)



7) Adjacent properties
Lafayette Square Community Garden,
northwest corner of Dolman St. & Park Ave.
(Looking northwestward)



8) Adjacent properties
Park Ave. business district, 1700 block of Park
Ave.
(Looking northwestward)